TOWN OF PONOKA Financial Statements Year Ended December 31, 2024

# TOWN OF PONOKA Index to Financial Statements Year Ended December 31, 2024

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## MANAGEMENT'S RESPONSIBILITY FOR FINANCIAL REPORTING

Management of the Town of Ponoka is responsible for the preparation, accuracy, objectivity and integrity of accompanying consolidated financial statements and all other information contained within this Financial Report. Management believes that the consolidated financial statements present fairly the Town's financial position as at December 31, 2024 and the results of its operations for the year then ended.

The consolidated financial statements have been prepared in compliance with legislation, and in accordance with Canadian public sector accounting standards (PSAS).

The consolidated financial statements include certain amounts based on estimates and judgments. Such amounts have been determined on a reasonable basis in order to ensure that the consolidated financial statements are presented fairly in all material respects.

In fulfilling its responsibilities and recognizing the limits inherent in all systems, management has designed and maintains a system of internal controls to produce reliable information and to meet reporting requirements on a timely basis. The system is designed to provide management with reasonable assurance that transactions are properly authorized, and assets are properly accounted for and safeguarded.

These systems are monitored and evaluated by management and reliable financial information is available for preparation of the consolidated financial statements.

The Town Council carries out its responsibilities for review of the consolidated financial statements. The Council meets regularly with management and external auditors to discuss the results of audit examinations and financial reporting matters.

The external auditors have full access to the Council with and without the presence of management. The Town Council has approved the consolidated financial statements.

The consolidated financial statements have been audited by Rowland, Parker & Associates LLP, Chartered Professional Accountants, independent external auditors appointed by the Town. The accompanying Independent Auditor's Report outlines their responsibilities, the scope of their examination and their opinion on the Town's consolidated financial statements.

Chief Administrative Officer

General Manager, Corporate Services

Ponoka, Alberta April 22, 2025



P.O. Box 4008 Ponoka, Alberta T4J 1R5

## INDEPENDENT AUDITOR'S REPORT

To the Mayor and Council of Town of Ponoka

## Opinion

We have audited the financial statements of Town of Ponoka (the "municipality"), which comprise the consolidated statement of financial position as at December 31, 2024, and the statements of operations, changes in accumulated surplus, changes in net financial assets (debt) and cash flows for the year then ended, and notes to the financial statements, including a summary of significant accounting policies.

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of the municipality as at December 31, 2024, and the results of its operations and cash flows for the year then ended in accordance with Canadian public sector accounting standards..

## Basis for Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are independent of the municipality in accordance with ethical requirements that are relevant to our audit of the financial statements in Canada, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

#### Responsibilities of Management and Those Charged with Governance for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with PSAS, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is responsible for assessing the municipality's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the municipality or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the municipality's financial reporting process.

## Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

Independent Auditor's Report to the Mayor and Council of Town of Ponoka (continued)

- Identify and assess the risks of material misstatement of the financial statements, whether due to
  fraud or error, design and perform audit procedures responsive to those risks, and obtain audit
  evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not
  detecting a material misstatement resulting from fraud is higher than for one resulting from error, as
  fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of
  internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the municipality's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting
  and, based on the audit evidence obtained, whether a material uncertainty exists related to events
  or conditions that may cast significant doubt on the municipality's ability to continue as a going
  concern. If we conclude that a material uncertainty exists, we are required to draw attention in our
  auditor's report to the related disclosures in the financial statements or, if such disclosures are
  inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to
  the date of our auditor's report. However, future events or conditions may cause the municipality to
  cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

We also provide those charged with governance with a statement that we have complied with relevant ethical requirements regarding independence, and communicate with them all relationships and other matters that may reasonably be thought to bear on our independence, and where applicable, related safeguards.

#### Report on Other Legal and Regulatory Requirements

#### **Debt Limit Regulation:**

In accordance with Alberta Regulation 255/2000, we confirm that the municipality is in compliance with the Debt Limit Regulation and note the detailed account of the municipality's debt limit can be found in Note 9.

#### Supplementary Accounting Principles and Standards Regulation:

In accordance with Alberta Regulation 313/2000, we confirm that the municipality is in compliance with the Supplementary Accounting Principles and Standards Regulation and note the required information required can be found in Note 13.

Roudenal Parker & Associates LLP

Ponoka, Alberta April 22, 2025

**ROWLAND, PARKER & ASSOCIATES LLP** Chartered Professional Accountants

# TOWN OF PONOKA Consolidated Statement of Financial Position As at December 31, 2024

	2024	2023
Financial assets		
Cash and temporary investments <i>(Note 2)</i> Receivables	\$ 22,950,254	\$ 21,694,371
Taxes and grants in place of taxes (Note 3)	125,952	81,425
Local improvement taxes receivable (Note 3)	207,384	259,638
Trade and other receivables (Note 3)	1,831,223	2,566,187
Land held for resale	885,652	885,652
Other assets	175,000	175,000
	26,175,465	25,662,273
Liabilities		
Accounts payable and accrued liabilities	2,048,791	3,098,671
Deposit liabilities	211,323	179,780
Deferred revenue (Note 4)	1,024,376	667,510
Employee benefit obligations (Note 5)	294,694	275,692
Long term debt (Note 6)	17,592,055	18,007,083
Obligation under capital lease (Note 7)	7,807,718	8,026,537
Asset retirement obligations (Note 8)	36,738,524	35,818,000
	65,717,481	66,073,273
Net financial assets (debt)	(39,542,016)	(40,411,000)
Non-financial assets		
Tangible capital assets (Schedule 2)	98,662,071	102,648,917
Inventory for consumption	454,968	459,248
Prepaid expenses	143,757	155,855
	99,260,796	103,264,020
Accumulated surplus (Note 11.)	<u>\$ 59,718,780</u>	\$ 62,853,020

COMMITMENTS AND CONTINGENCIES (Notes 15, 16)

## ON BEHALF OF COUNCIL

Mayor

Councillor

# TOWN OF PONOKA Consolidated Statement of Operations as at December 31, 2024

	Budget <i>(Unaudited)</i>	2024	2023
Revenues			
Net municipal taxes (Schedule 3)	\$ 8,506,190	\$ 8,496,454	\$ 7,796,964
User fees and sale of goods	10,055,290	10,522,088	10,326,222
Rentals	740,200	671,857	708,041
Licenses and permits	216,000	180,659	161,684
Penalties and costs of taxes	35,000	33,315	29,338
Fines	79,700	61,642	69,897
Investment income	750,000	1,034,698	822,864
Development levies	-	-	5,300
Franchise and concession	1,134,120	1,195,835	1,039,084
Government transfers for operating (Schedule 4)	1,758,030	1,765,603	1,743,553
Other	182,300	202,249	189,049
	23,456,830	24,164,400	22,891,996
Expenses			
Legislative	404,310	323,513	354,013
Administration	5,774,530	4,896,738	4,963,295
Protective services	3,356,010	3,029,076	2,744,485
Public works	4,102,760	4,066,942	3,636,322
Electrical	3,421,220	3,127,920	3,814,925
Environmental services	4,642,000	8,417,270	7,882,992
Community services	632,450	652,168	425,870
Planning and development	534,280	614,811	461,882
Parks and recreation	2,749,188	3,232,392	2,924,806
Culture	85,770	90,743	274,686
	25,702,518	28,451,573	27,483,276
Deficit from revenue over expenses - before			
other	(2,245,688)	(4,287,173)	(4,591,280)
Other			
Contributed assets	-	-	-
Government transfers for capital (Schedule 4)	1,990,688	1,152,933	1,691,150
	1,990,688	1,152,933	1,691,150
Excess (deficiency) of revenues over expenses	(255,000)	(3,134,240)	(2,900,130)
Accumulated Surplus, beginning of the year	62,853,020	62,853,020	65,753,150
Accumulated Surplus, end of the year	\$ 62,598,020	\$ 59,718,780	\$ 62,853,020

# TOWN OF PONOKA Consolidated Statement of Changes in Net Financial Assets (Debt) Year Ended December 31, 2024

	Budget <i>(Unaudited)</i>	2024	2023
Excess (Deficiency) of Revenues over Expenses	<u>\$ (255,000)</u>	\$ (3,134,240)	\$ (2,900,130)
Acquisition of tangible capital assets Proceeds on disposal of tangible capital assets Amortization of tangible capital assets Capital projects abandoned and expensed Adoption of asset retirement obligations (Gain) loss on sale of tangible capital assets	- 2,628,700 - - 2,628,700	(1,873,838) 266,400 5,329,378 437,281 - (172,375) 3,986,846	(4,196,582) 92,700 5,248,292 60,390 (34,920,543) (7,600) (33,723,343)
Net (acquisition) use of supplies inventory Net (acquisition) use of prepaid assets	- - - 2,628,700	4,280 12,098 16,378 4,003,224	35,221 17,777 52,998 (33,670,345)
Decrease (increase) in net financial debt	2,373,700	868,984	(36,570,475)
Net financial debt - beginning of year	(40,411,000)	(40,411,000)	(3,840,525)
Net financial assets (debt), end of year	\$ (38,037,300)	\$ (39,542,016)	\$ (40,411,000)

# TOWN OF PONOKA Consolidated Statement of Cash Flows For the Year Ended December 31, 2024

	2024	2023
Operating		
Operating Excess (deficiency) of revenues over expenses Non-cash items included in excess (deficiency) of revenues	\$ (3,134,240)	\$ (2,900,130)
over expenses: Amortization of tangible capital assets Loss (gain) on disposal of tangible capital assets Writedown of tangible capital assets	5,329,378 (172,375)	5,248,292 (7,600)
Capital projects abandoned and expensed Accretion of asset retirement obligations	437,281 920,523	60,390 897,457
	3,380,567	3,298,409
Non-cash charges to operations (net change): Decrease (increase) in taxes receivable Decrease (increase) in trade and other receivables Decrease (increase) in land held for resale Decrease (increase) in investment Decrease (increase) in inventory for consumption Decrease (increase) in prepaid expenses Increase (decrease) accounts payable and accrued liabilities Increase (decrease) in deposit liabilities Increase (decrease) in employee benefit obligations Increase (decrease) other current liabilities Increase (decrease) deferred revenues	7,731 734,964 - - 4,280 12,094 (1,049,879) 31,543 19,002 - - 356,866 116,601 3,497,168	76,273 (271,835) - - 35,221 17,780 1,008,264 (7,808) 23,546 - (136,707) 744,734 4,043,143
Capital Acquisition of tangible capital assets Proceeds on sale of tangible capital assets	(1,873,838) 266,400	(4,196,582) 92,700
Cash used in capital transactions	(1,607,438)	(4,103,882)
Financing Borrowing debt issued Borrowing debt repaid	(633,847)	12,900,000 (508,473)
Cash provided (used in) financing transactions	(633,847)	12,391,527
Change in cash and cash equivalents during the year	1,255,883	12,330,788
Cash and cash equivalents - beginning of year	21,694,371	9,363,583
Cash and cash equivalents - end of year	\$ 22,950,254	\$ 21,694,371

# TOWN OF PONOKA Schedule of Changes in Accumulated Surplus Year Ended December 31. 2024

(Schedule 1)

	Unrestricted Surplus	Restricted Surplus	Equity in Capital Assets	2024	2023
Balance, beginning of year	<u>\$ 3,374,704</u>	\$ 18,681,019	\$ 40,797,297	\$ 62,853,020	\$ 65,753,150
Excess (deficiency) of revenues over expenses Current year funds restricted Restricted funds used for operations Restricted funds used for tangible capital assets Current year funds used for tangible capital	\$ (3,134,240) (3,622,374) 157,500 -	\$- 3,622,374 (157,500) (1,100,467)	\$- - - 1,100,467	\$ (3,134,240) - - - -	\$ (2,900,130) - - - -
assets Proceeds on borrowing used for tangible capital assets	(336,090) -	-	336,090 -	-	-
Disposal of tangible capital assets Amortization expense Accretion expense Borrowing repaid	94,025 5,329,378 920,523 (633,847)	- - -	(94,025) (5,329,378) (920,523) 633,847	-	
Change in accumulated surplus BALANCE, END OF YEAR	\$ (1,225,125) \$ 2,149,579	\$ 2,364,407 \$ 21,045,426	\$ (4,273,522) \$ 36,523,775	\$ (3,134,240) \$ 59,718,780	\$ (2,900,130) \$ 62,853,020

# TOWN OF PONOKA Schedule of Tangible Capital Assets Year Ended December 31, 2024

(Schedule 2)

	Land	Buildings	Engineered Structures	Machinery & Equipment	Vehicles	Construction in Progress	2024	2023
Cost								
Balance, beginning of year Acquisition of tangible capital assets	\$ 6,494,675	\$ 26,472,204	\$116,500,628	\$ 11,922,971 110,266	\$   2,057,588 123,392	\$ 5,357,938 1,020,150	\$168,806,004 1 872 828	\$130,021,859
Projects completed	-	-	609,921 3,083,074	110,366 1,387,096	123,392	1,030,159 (4,470,170)	1,873,838 -	4,196,582 -
Capital projects abandoned and expensed	-	-	-	-	-	(437,281)	(437,281)	(60,390)
Assets acquired for retirement obligations Disposal of tangible capital assets	(93,283	) (284,717)	- (123,962)	(6,680)	-	-	- (508,642)	34,920,543 (272,590)
Balance, end of year	<u>\$ 6,401,392</u>	\$ 26,187,487	\$120,069,661	\$ 13,413,753	\$ 2,180,980	\$ 1,480,646	\$169,733,919	\$168,806,004
Accumulated Amortization								
Balance, beginning of year	\$ -	\$ 10,226,816	\$ 48,932,436	\$ 5,895,798	\$ 1,102,037	\$-	\$ 66,157,087	\$ 61,096,286
Annual amortization Accumulated amortization on disposals	-	601,559 (284,717)	4,039,099 (123,220)	596,588 (6,680)	92,132	-	5,329,378 (414,617)	5,248,292 (187,491)
Writedown of capital assets		-	-	-	-	-	-	-
Balance, end of year	<u>\$</u> -	\$ 10,543,658	\$ 52,848,315	\$ 6,485,706	\$ 1,194,169	\$ -	\$ 71,071,848	\$ 66,157,087
2024 Net book value	<u>\$ 6,401,392</u>	\$ 15,643,829	\$ 67,221,346	\$ 6,928,047	\$ 986,811	\$ 1,480,646	\$ 98,662,071	\$102,648,917
2023 Net book value	\$ 6,494,676	\$ 16,245,388	\$ 67,568,192	\$ 6,027,173	\$ 955,551	\$ 5,357,937		\$102,648,917

Included in building is a capital lease for a building with a cost of \$9,039,500 (2023 - \$9,039,500), accumulated amortization of \$1,208,146 (2023 - \$1,026,989) and net book value of \$7,831,354 (2023 - \$8,012,511)

# TOWN OF PONOKA Schedule of Property and Other Taxes For the Year Ended December 31, 2024

(Schedule 3)

	Budget (Unaudited)	2024	2023
	(chadalou)		
Taxation:			
Net municipal tax revenue	\$ 11,317,630	\$ 10,854,153	\$ 10,097,377
Linear property taxes	175,000	175,755	157,996
Government grants in place of property			
taxes	50,000	52,989	48,280
Special assessments		-	
	<u>\$ 11,092,630</u>	\$ 11,082,897	\$ 10,303,653
Requisitions:			
Alberta School Foundation Fund	\$ 2,502,290	\$ 2,502,293	\$ 2,421,689
Rimoka Requisition	84,150	84,150	85,000
	<u>\$ 2,586,440</u>	\$ 2,586,443	\$ 2,506,689
	\$ 8,506,190	\$ 8,496,454	\$ 7,796,964

# **TOWN OF PONOKA** Schedule of Government Transfers For the Year Ended December 31, 2024

(Schedule 4)

	Budget <i>(Unaudited</i> )	2024	2023
Transfers for Operating: Provincial Government Local Government	\$    1,145,040 <u>    612,990</u>	\$    1,160,293 605,310	\$    1,155,867 587,686
	<u>\$ 1,758,030</u>	\$ 1,765,603	\$ 1,743,553
<b>Transfers for Capital:</b> Federal Government Provincial Government	\$ 1,990,688	\$- 1,152,933	\$- 1,691,150
	<u>\$ 1,990,688</u>	\$ 1,152,933	\$ 1,691,150
Total Government Transfers	\$ 3,748,718	\$ 2,918,536	\$ 3,434,703

# TOWN OF PONOKA Schedule of Consolidated Expense by Object For the Year Ended December 31, 2024

(Schedule 5)

	Budget			0004		0000
	(	(Unaudited)		2024		2023
Consolidated Expenses by Object						
Salaries, wages, and benefits	\$	7,402,030	\$	7,020,322	\$	6,632,343
Contracted and general services	Ŧ	9,064,138	Ŧ	8,854,409	Ŧ	8,763,177
Materials, goods, and utilities		3,584,450		3,744,445		3,516,540
Provision for allowances		34,000		27,416		22,697
Transfers to boards and agencies		901,520		912,873		890,073
Bank charges and short term interest		19,800		27,173		44,697
Interest on long term debt		841,690		839,161		550,492
Interest on capital lease		700,000		481,180		494,036
Other expenses		526,190		467,068		431,072
Amortization of tangible capital assets		2,628,700		5,329,378		5,248,292
Loss (gain) on disposal of tangible capital						
assets		-		(172,375)		(7,600)
Accretion of asset retirement obligations		-		920,523		897,457
	\$	25,702,518	\$	28,451,573	\$	27,483,276

# TOWN OF PONOKA Schedule of Segmented Disclosure Year Ended December 31, 2024

(Schedule 6)

	General Protective Government Services Public Works				Planning & Development		Recreation & Culture		nvironmental Services	l Electrical		Total		
Revenue														
Net municipal taxes Government transfers	\$	8,496,454	\$ - 418,648	\$ -	\$	-	\$	-	\$ - 1 090 002	\$	-	\$	-	\$ 8,496,454
User fees and sales of		466,336	410,040	600,635		335,309		-	1,080,093		17,516		-	2,918,537
goods		29,944	71,288	_		63,255		695	208,842		5,426,518		4,721,546	10,522,088
Investment income		1,034,698	-	-		-		-	200,042		-		-,721,040	1,034,698
Other revenues		1,655,457	112,489	-		3,085		180,342	367,043		8,630		18,510	2,345,556
		11,682,889	602,425	600,635		401,649		181,037	1,655,978		5,452,664		4,740,056	25,317,333
Expenses														
Contract & general														
services		803,782	2,384,747	823,075		5,122		297,083	539,361		1,750,296		2,250,943	8,854,409
Salaries & wages		2,343,432	532,687	1,521,653		-		218,982	1,349,959		508,121		545,488	7,020,322
Goods & supplies		228,085	67,866	460,167		21,795		16,752	757,764		2,014,855		177,161	3,744,445
Transfers to local boards		271,275	-	20,000		621,598		-	-		-		-	912,873
Interest & bank charges		1,081,521	-	251,067		-		-	4,564		10,362		-	1,347,514
Other expenses Net revenue (expense) before		240,212	-	-		-		7,975	5,113		1,500		67,309	322,109
amortization		4,968,307	2,985,300	3,075,962		648,515		540,792	2,656,761		4,285,134		3,040,901	22,201,672
Amortization expense		251,946	43,776	990,980		3,653		74,019	662,131		3,215,854		87,019	5,329,378
Accretion expense		-	-	-		-		-	4,241		916,282		-	920,523
		5,220,253	3,029,076	4,066,942		652,168		614,811	3,323,133		8,417,270		3,127,920	28,451,573
Net Revenue (expense)	\$	6,462,636	\$ (2,426,651)	\$ (3,466,307)	\$	(250,519)	\$	(433,774)	\$ (1,667,155)	\$	(2,964,606)	\$	1,612,136	\$ (3,134,240)

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The consolidated financial statements of Town of Ponoka are the representations of management prepared in accordance with generally accepted accounting principles for local governments established by the Public Sector Accounting Board ("PSAB") of the Chartered Professional Accountants of Canada (CPA Canada). Significant aspects of the accounting policies adopted by the Town of Ponoka are as follows:

### Reporting Entity

The consolidated financial statements reflect the assets, liabilities, revenues and expenditures, changes in fund balances and change in financial position of the reporting entity. This entity is comprised of all the municipal operations plus all of the organizations that are owned or controlled by the Town and are, therefore, accountable to the Town Council for the administration of their financial affairs and resources. Included within the municipality are the following:

- Ponoka Water and Wastewater Systems
- Ponoka Electrical System

The schedule of taxes levied also includes requisitions for education, health, social and other external organizations that are not part of the municipal reporting entity.

The statements exclude trust assets that are administered for the benefit of external parties. Interdepartmental and organizational transactions and balances are eliminated.

#### Basis of Accounting

The financial statements are prepared using the accrual basis of accounting. The accrual basis of accounting records revenue as it is earned and measurable. Expenses are recognized as they are incurred and measurable based upon receipt of goods or services and/or the legal obligation to pay.

Funds from external parties and earnings thereon restricted by agreement or legislation are accounted for as deferred revenue until used for the purpose specified.

Government transfers, contributions and other amounts are received from third parties pursuant to legislation, regulation or agreement and may only be used for certain programs, in the completion of specific work, or for the purchase of tangible capital assets. In addition, certain user charges and fees are collected for which the related services have yet to be performed. Revenue is recognized in the period when the related expenses are incurred, services performed, or the tangible capital assets are acquired.

#### Use of Estimates

The preparation of financial statements in conformity with Canadian public sector accounting standards requires management to make estimates and assumptions that affect the reported amount of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenue and expenditure during the period. Where measurement uncertainty exists, the financial statements have been prepared within reasonable limits of materiality. Actual results could differ from those estimates.

Significant estimates include:

- the net present value of future minimum lease payments of the capital lease;
- providing for amortization of tangible capital assets;
- the estimated useful lives of assets
- asset retirement obligations;
- the allowance for doubtful accounts; and
- the recoverability of tangible assets.

### Valuation of Financial Assets and Liabilities

The Town's financial assets and liabilities are measured as follows:

Cash and cash equivalents	Cost and amortized cost
Trade and other receivables	Lower of cost and net recoverable value
Investments	Amortized cost
Accounts payable and accrued liabilities	Cost
Security deposits	Cost
Capital lease obligations	Amortized cost
Long term debt	Amortized cost

#### Cash and cash equivalents

Cash includes items that are readily convertible to known amounts of cash such as guaranteed investment certificates, that are subject to an insignificant risk of change in value and are redeemable or have a maturity within 90 days at acquisition.

#### Long-term debt

Long term debt is initially recognized net of any premiums, discounts, fees and transactions costs, with interest expense recognized used the effective interest method. Long-term debt is subsequently, measured at amortized cost.

#### Requisition Over-levy and Under-levy

Over-levies and under-levies arise from the difference between the actual property tax levy made to cover each requisition and the actual amount requisitioned.

If the actual levy exceeds the requisition, the over-levy is accrued as a liability and property tax revenue is reduced. Where the actual levy is less than the requisition amount, the under-levy is accrued as a receivable and as property tax revenue.

Requisition tax rates in the subsequent year are adjusted for any over-levies or under-levies of the prior year.

#### Inventories for Resale

Land held for resale is recorded at the lower of cost or net realizable value. Cost includes costs for land acquisition and improvements required to prepare the land for servicing such as clearing, stripping and leveling charges. Related development costs incurred to provide infrastructure such as water and wastewater services, roads, sidewalks, and street lighting are recorded as tangible capital assets under their respective function.

#### Prepaid Local Improvements Charges

Construction and borrowing costs associated with local improvement projects are recovered through annual special assessments during the period of the related borrowings. These levies are collectible from property owners for work performed by the municipality.

Where a taxpayer has elected to prepay the outstanding local improvement charges, such amounts are recorded as a repayment of the local improvement receivable.

### <u>Taxes</u>

Taxes are compulsory payments or payables to government in accordance with laws. Taxes are recognized in the financial statements as revenue in the period in which they are authorized through a Bylaw provided that at initial recognition it is collectible, and the taxable event has occurred. Tax revenue is presented net of requisitions since the requisitions levied on behalf of others will not give rise to an increase to net assets or revenue of the Town and are treated as a flow through.

#### Contaminated Sites Liability

Contaminated sites are a result of contamination being introduced into air, soil, water or sediment of a chemical, organic or radioactive material or live organism that exceeds an environmental standard.

The liability is recorded net of any expected recoveries. A liability for remediation of a contaminated site is recognized when a site is not in productive use and is management's estimate of the cost of post-remediation including operation, maintenance and monitoring.

#### <u>Revenue</u>

The Town follows the accrual method of accounting for revenues and expenses. Revenues are recognized in the year in which they are earned and measurable. Funds from external parties and earnings thereon restricted by agreement or legislation are accounted for as deferred revenue until used for the purpose specified. Revenue from transactions with no performance obligation is recognized at realizable value when the Town has the authority to claim or retain an inflow of economic resources and identifies a past transaction or event giving rise to an asset.

Revenue from transactions with performance obligations are recognized as the performance obligations are satisfied by providing the promised goods or services to the payor. User fees are recognized over the period of use, sales of goods are recognized when the goods are provided, or the services are rendered. Licenses and permits with a single performance obligation at a point in time are recognized as revenue on issuance, those which result in a continued performance obligation over time are recognized over the period of the license or permit as the performance obligation is satisfied. Revenues related to term-based contracts and agreements (rentals etc.) are recognized over the term of the agreement, contract or relevant tenancy period.

Investment income is recorded as revenue in the period earned. When required by the funding government, contributing party or related act, investment income earned on unexpended funds held is added to the deferred revenue balance.

Government transfers are the transfer of assets from senior levels of government that are not the result of an exchange transaction, are not expected to be repaid in the future, or the result of a direct financial return. Government transfers are recognized in the financial statements as revenue in the period in which events giving rise to the transfer occur, providing the transfers are authorized, any eligibility criteria have been met, and reasonable estimates of the amounts can be determined. Prior to that, any amounts received are recorded as deferred revenue.

#### Asset Retirement Obligations

Asset retirement obligations are legal obligations associated with the retirement of a tangible capital asset (CA). Asset retirement activities include all activities relating to an asset retirement obligation. These may include but are not limited to:

- decommissioning or dismantling a tangible capital asset that was acquired, constructed or developed;
- remediation of contamination of a tangible capital asset created by its normal use;
- post-retirement activities such as monitoring; and
- constructing other tangible capital assets to perform post-retirement activities.

A liability for and asset retirement obligation is recognized when, as at the financial reporting date:

- there is a legal obligation to incur retirement costs in relation to a tangible capital asset:
- the past transaction or event giving rise to the liability has occurred;
- it is expected that future economic benefits will be given up; and
- a reasonable estimate of the amount can be made.

The best estimate of the liability includes all costs directly attributable to asset retirement activities, based on information available at year-end. The best estimate of an asset retirement obligation incorporates a present value technique, when cash flows required to settle or otherwise extinguish an asset retirement obligation are expected to occur over extended future periods.

When a liability for an asset retirement obligation is initially recognized, a corresponding asset retirement cost is capitalized to the carrying amount of the related tangible capital asset. The asset retirement cost is amortized over the useful life of the related asset. Asset retirement obligations which are incurred incrementally with use of the asset are recognized in the period incurred with a corresponding asset retirement cost expensed in the period.

At each financial reporting date, the Town reviews the carrying amount of the liability. The Town recognizes period to period changes to the liability due to the passage of time as accretion expense. Changes to the liability arising from revisions to either the timing, the amount of the original estimate of undiscounted cash flows or the discount rate are recognized as an increase or decrease to the carrying amount of the related tangible capital asset. The Town continues to recognize the liability until it is settled or otherwise extinguished. Disbursements made to settle the liability are deducted from the reported liability when they are made.

## Non-Financial Assets

Non-financial assets are not available to discharge existing liabilities and are held for use in the provision of services. They have useful lives extending beyond the current year and are not intended for sale in the normal course of operations. The change in non-financial assets during the year, together with the excess of revenues over expenses, provides the consolidated Change in Net Financial Assets for the year.

## Tangible Capital Assets

Tangible capital assets are recorded at cost which includes all amounts that are directly attributable to acquisition, construction, development or betterment of the assets. The cost, less residual value, of the tangible capital assets is amortized on a straight-line basis over the estimated useful life as follows:

Buildings and leasehold improvements	25 - 50	straight-line method
Engineered structures		straight-line method
Road System	20 - 40	straight-line method
Distribution System	20 - 75	straight-line method
Other engineered structures	10 - 75	straight-line method
Machinery and equipment	5 - 40	straight-line method
Vehicles	10 - 15	straight-line method

There is no provision for amortization in the year of acquisition. Amortization is calculated in the year in which the asset is disposed. Assets under construction are not amortized until the asset is available for productive use.

### Contributions of Tangible Capital Assets

Tangible capital assets received as contributions such as privately developed subdivisions including water systems, sanitary systems, roads and landscaping are recorded at their fair value at the date of completion and recorded as revenue on the Consolidated Statement of Operations. If an estimate of fair value cannot be made, the contributed tangible capital assets are recorded at a nominal value.

#### Leases

Leases are classified as capital or operating leases. Leases which transfer substantially all the benefits and risks incidental to ownership of property are accounted for as capital leases. All other leases are accounted for as operating leases and the related lease payments are charged to expenses as incurred.

#### **Inventories**

Inventories held for consumption are recorded at the lower of cost and replacement cost.

#### Cultural and Historical Tangible Capital Assets

Works of art for display are not recorded as tangible capital assets but are disclosed

## 2. CASH AND CASH EQUIVALENTS

	 2024	2023
Cash on hand	\$ 1,957	\$ 1,957
General bank accounts	2,444,008	18,692,414
Temporary investments	 20,504,289	3,000,000
	\$ 22,950,254	\$ 21,694,371
Cash is appropriated for:		
Deferred revenue	\$ 1,024,376	\$ 667,510
Deposit liabilities	211,323	179,780
Restricted reserves	 21,045,426	18,681,019
	\$ 22,281,125	\$ 19,528,309

Included in cash are funds designated as restricted for deferred revenues in the amount of \$1,024,376 (2023 - \$667,510) included in cash and deposit liabilities are excess proceeds from tax recovery auctions in the amount of \$14,015 (2023 - \$13,365), which are required to be segregated in a separate bank account for a period of up to 10 years.

Temporary investments comprise of various GIC's with an effective interest rate of 3.48% to 3.90%. All GIC's mature within the next fiscal year.

### 3. RECEIVABLES

4.

RECEIVABLES			2024		2023
Arrears taxes Requisition c	s and grants in place of taxes	\$	88,257 55,328 143,585 (10,391) (7,242)	\$	54,869 38,332 93,201 (4,534) (7,242)
		\$	125,952	\$	81,425
		\$	80,082 194,519 (67,217)	\$	80,082 274,600 (95,044)
		\$	207,384	\$	259,638
	eivables ables	\$	875,996 406,788 573,914 7,000 (32,475)	\$	1,652,757 366,794 568,611 10,500 (32,475)
		<u>\$</u>	1,831,223	\$	2,566,187
DEFERRED RE	VENUE		2024		2023
MSI Capital	nmunity-Building Fund (CCBF)	\$	434,399 126,550 80,606 382,821	\$	- 163,962 120,530 383,018
		\$	1,024,376	\$	667,510
	ed from the various grant programs noted ects as approved in the funding agreement		restricted to e	eligib	le operating

#### 5. EMPLOYEE BENEFIT OBLIGATIONS

	 2024	2023
Vacation Overtime	\$ 294,694 -	\$ 275,057 635
	\$ 294,694	\$ 275,692

The vacation and overtime liability is comprised of the vacation and overtime that employees are deferring to future years. Employees have either earned the benefits (and are vested) or are entitled to these benefits within the next budgetary year.

## 6. LONG TERM DEBT

	2024	2023
Tax supported debentures Self supported debentures	\$  17,241,777 350,278	\$ 17,580,779 426,304
	<u>\$ 17,592,055</u>	\$ 18,007,083

Principal & Interest for the next five years and to maturity are as follows:

	Principal		Total
2025 2026 2027 2028 2029 Thereafter	\$ 433,447 452,712 472,864 493,945 442,152 15,296,935	803,955 783,803 762,723 741,074	\$ 1,256,667 1,256,667 1,256,667 1,256,668 1,183,226 29,416,979
moroarter	<u>\$ 17,592,055</u>		\$ 35,626,874

Debenture debt is repayable to Alberta Capital Finance Authority and bears interest at rates ranging from 2.899% to 5.210% per annum and matures in years 2029 through 2063. The average annual interest rate is 4.73% for 2024 (4.21% for 2023).

Debenture debt is issued on the credit and security of the town at large.

Interest on long term debt amounted to \$839,161 (2023 - \$ 550,492 ).

## 7. OBLIGATIONS UNDER CAPITAL LEASE

	2024	2023
Capital lease for Civic Centre requiring monthly le payments for basic rent of \$58,333 (\$700,000 per ann with an implicit rate of 6.070%		\$ 8,026,537
Future minimum capital lease payments are approximatel	y:	
2025 2026 2027 2028 2029 Thereafter	\$ 700,000 700,000 700,000 700,000 700,000 9,566,666	
Total minimum payments	13,066,666	
Less interest amount at various	rates <u>5,258,948</u>	
Present value of minimum payn	nents 7,807,718	
Less current portion	232,477	
	\$ 7,575,241	

## Lease Terms

The capital lease obligation has an implicit rate of 6.070% and is subject to the following terms:

- a) Initial term is for 10 years with a basic rent of \$700,000 per annum
- b) Renewal Period: 3 successive five-year renewal periods at the Town's option. Should the Town not renew the lease they are required under the lease to purchase the building from the landlord. Basic rent will be adjusted on each renewal period to mutually agreed market rates.
- c) The Town has the option to purchase the building at appraised value at any time during the lease period.

#### **Obligation related to Executory Costs**

Under the lease agreement the Town is contractually obligated to pay executory costs as additional rent in the amount of \$377,720 per annum. The executory costs include administration, maintenance, power and janitorial. They do not include property taxes as the Town leased portion of the building is exempt from property taxes. The executory costs are adjusted annually in December.

#### Recoveries from Sub-Let portion of leased space

The Town has sublet a portion of the space to Campus Alberta Central for a five-year term, expiring August 2028, for a rent revenue of \$125,000 per annum. The sublessor has an option to extend for another 5 years at their discretion. A prorated share of executory costs noted above incurred by the Town are recovered from the sublessor.

## 8. ASSET RETIREMENT OBLIGATIONS

#### Asbestos abatement

The town owns three buildings which contain asbestos and, therefore, the town is legally required to perform abatement activities upon renovation or demolition of this building. Abatement activities include handling and disposing of the asbestos in a prescribed manner when it is disturbed.

Undiscounted future cash flows expected for an abatement cost are as follows

- Year 2026 of \$80,930
- Year 2030 of \$107,490

The estimated total liability of \$188,420 is based on the sum of discounted future cash flows for abatement activities using a range of discount rates from 3.74% to 4.21% and assuming annual inflation of 2.57%. The town has not designated assets for settling the abatement activities.

#### Wastewater system

The Town is legally required to remediate and reclaim specific assets in its wastewater system. Remediation and reclamation activities include obtain approval of the reclamation plan; appropriately disposing of waste effluent, removing and restoring any wastewater sites to prescribed standards.

Undiscounted future cash flows expected for an abatement cost are as follows

- Year 2035 of \$47,296,280
- Year 2054 of \$658,800
- Year 2075 of \$1,767,900

The estimated total liability of \$34,759,677 is based on the sum of discounted future cash flows for remediation activities using a range of discount rates from 3.74% to 3.87% and assuming annual inflation of 2.57%. The town has not designated assets for settling the remediation activities.

	2024	2023
<u>Total asset retirement obligations:</u> Balance, beginning of the year	\$ 35,818,001	\$ 34,920,544
Liabilities incurred	-	-
Liabilities settled	-	-
Change in estimated cash flows	-	-
Accretion expense	920,523	897,457
	<u>\$</u> 36,738,524	\$ 35,818,001

Included in amortization expense is asset retirement obligation amortiaztion of \$2,662,967 (2023 - \$2,662,967).

## 9. DEBT LIMITS

Section 276(2) of the Municipal Government Act requires that debt and debt limits as defined by Alberta Regulation 255/2000 for Town of Ponoka be disclosed as follows:

	2024	2023
Total debt limit Long term debt	\$  36,215,851 (25,399,773)	\$ 34,337,994 (26,033,620)
Amount of debt limit unused	<u>\$ 10,816,078</u>	\$ 8,304,374
Debt servicing limit Debt servicing	\$    6,035,975 (1,956,667)	\$    5,722,999 (1,956,667)
Amount of debt servicing limit unused	\$ 4,079,308	\$ 3,766,332

The debt limit is calculated at 1.5 times revenue of the municipality excluding transfers from the governments of Alberta and Canada for the purposes of capital property (as defined in Alberta Regulation 255/2000) and the debt service limit is calculated at 0.25 times such revenue. Incurring debt beyond these limitations requires approval by the Minister of Municipal Affairs.

These thresholds are guidelines used by Alberta Municipal Affairs to identify municipalities that could be at financial risk if further debt is acquired. The calculation taken alone does not represent the financial stability of the municipality. Rather, the financial statements must be interpreted as a whole.

#### 10. EQUITY IN TANGIBLE CAPITAL ASSETS

	2024	2023
Tangible capital assets (Schedule 2)	\$169,733,919	\$168,806,004
Accumulated amortization (Schedule 2)	(71,071,848)	(66,157,087)
Asset retirement obligations(Note 8.)	(36,738,523)	(35,818,000)
Long term debt(Note 6.)	(17,592,055)	(18,007,083)
Obligation under capital lease (Note 7.)	(7,807,718)	(8,026,537)
	\$ 36,523,775	\$ 40,797,297

#### 11. ACCUMULATED SURPLUS

Accumulated surplus consists of restricted and unrestricted amounts and equity in tangible capital assets as follows:

	2024	2023
Unrestricted surplus Restricted surplus	\$ 2,149,579	\$ 3,374,704
Transportation and roads	2,233,115	1,243,952
Distribution system	1,462,092	1,913,578
General	17,350,219	15,523,489
Equity in tangible capital assets	36,523,775	40,797,297
	<u>\$ 59,718,780</u>	\$ 62,853,020

## 12. SEGMENTED DISCLOSURE

The Town of Ponoka provides a range of services to its ratepayers. For each reported segment, revenues and expenses represent both amounts that are directly attributable to the segment and amounts that are allocated on a reasonable basis. The accounting policies used in these segments are consistent with those followed in the preparation of the financial statements as disclosed in Note 1

Refer to the Schedule of Segmented Disclosure (Schedule 6).

## 13. SALARY AND BENEFITS DISCLOSURE

		Benefits & Allowances		
	Salary (1)	(2)	2024	2023
Mayor				
Mayor Ferguson	45,111	3,795	48,906	45,660
Councillors				
Councillor Lyon	29,655	2,042	31,697	27,964
Councillor Lloyd	24,194	2,355	26,549	22,654
Councillor Underhill	25,656	2,042	27,698	27,615
Councillor Dillon	4,405	10	4,415	22,940
Councillor Nelson	23,167	972	24,139	26,668
Councillor David	22,613	1,893	24,506	20,573
Chief Administrative				
CAO Lund	181,461	33,932	215,393	206,449

a) Salary includes regular base pay, bonuses, overtime, lump sum payments, gross honoraria, and any other direct cash remuneration.

b) Employer's share of all employee benefits and contributions or payments made on behalf of employees including pension, health care, group life insurance, accidental disability and disbursement insurance, long and short-term disability plans, professional memberships and tuition.

c) Benefits and allowances also include the Employer's share of the costs of additional taxable benefits including special leave with pay and car allowances.

#### 14. LOCAL AUTHORITIES PENSION PLAN

Employees of the Town of Ponoka participate in the Local Authorities Pension Plan (LAPP), which is one of the plans covered by the Alberta Public Sector Pension Plans Act. The LAPP is financed by employer and employee contributions and investment earnings of the LAPP Fund.

Contributions for current service are recorded as expenditures in the year in which they become due.

The Town is required to make current service contributions to the LAPP of 8.45% of pensionable earnings up to the year's maximum pensionable earnings under the Canada Pension Plan and 11.65% on pensionable earnings above this amount. Employees of the town are required to make current service contributions of 7.45% of pensionable salary up to the year's maximum pensionable salary and 10.65% on pensionable salary above this amount.

Total current and past service contributions by the Town to the LAPP were \$376,029 (2023 - \$358,425). Total current service contributions by the employees of the Town to the Local Authorities Pension Plan were \$334,888 (2023 - \$319,727).

At December 31, 2023, the plan disclosed an actuarial surplus of \$ 15.1 billion.

## 15. CONTINGENCIES

## Contingent Liabilities

The Town is a member of the Alberta Municipal Insurance Exchange (MUNIX). Under the terms of the membership, the Town could become liable for its proportionate share of any claim losses in excess of the funds held by the exchange. Any liability incurred would be accounted for as a current transaction in the year the losses are determined.

## Litigation Proceedings

In 2023 the Town obtained debenture financing and an appraisal of the Ponoka Civic Centre for the purpose of exercising their option to purchase the leased. Written notice of the intention to exercise the option was sent to the landlord, which was not honoured. As a result, the Town filed with the court against the landlord to enforce the Option to Purchase Agreement, to which the landlord counterclaimed for damages related to differing valuations as well as aggravated damages. At this time, the outcome, timing, and potential damages cannot be determined.

## 16. COMMITMENTS

The Town of Ponoka and Ponoka County through a joint agreement provide funds for the operation of Ponoka Family and Community Support Services (FCSS). The amounts reported in this financial statement represent only the Town of Ponoka share of contributions to FCSS.

## 17. FINANCIAL INSTRUMENTS

The town's financial instruments consist of cash and temporary investments, accounts receivable, investments, accounts payable and accrued liabilities, deposit liabilities, and long-term debt. It is management's opinion that the town is not exposed to significant interest or currency risks arising from these financial instruments.

The town is subject to credit risk with respect to taxes and grants in place of taxes receivables and trade and other receivables. Credit risk arises from the possibility that taxpayers and entities to which the town provides services may experience financial difficulty and be unable to full fill their obligations. The large number and diversity of taxpayers and customers minimizes the credit risk.

Unless otherwise noted, the carrying value of the financial instrument approximates fair value.

The Town is subject to interest rate risk related to its interest-bearing temporary investments and fixed rate debentures, as the value will fluctuate because of changes in market rates.

### 18. COMPARATIVE FIGURES

Some of the comparative figures have been reclassified to conform to the current year's presentation.

## 19. APPROVAL OF FINANCIAL STATEMENTS

Council and Management have approved these financial statements.